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# FINANCING OF THE UNITED NATIONS MILITARY LIAISON TEAM IN CAMBODIA

Report of the Secretary-General

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# I. INTRODUCTION

1. In a letter dated 26 September 1993 to the Secretary-General, the First Prime Minister and the Second Prime Minister of the Royal Government of Cambodia, referring, inter alia, to the tensions that still remained in Cambodia after the end of the mandate of the United Nations Transitional Authority in Cambodia (UNTAC) and to the need to build confidence among the Cambodian people, requested the Secretary-General to consider the possibility of dispatching some 20 to 30 unarmed United Nations military observers to Cambodia for a period of six months following the end of the mandate of the United Nations Transitional Authority in Cambodia. The letter was brought to the attention of the members of the Security Council.

2. In a further report submitted pursuant to paragraph 7 of Security Council resolution 840 (1993), 1/ the Secretary-General indicated that, should the Council respond positively to the strongly expressed request by the two Prime Ministers, he would recommend that it should authorize the establishment in Phnom Penh of a team of 20 military liaison officers, contributed by Governments, for a single period of six months.

3. The Security Council agreed, in principle, to the Secretary-General's recommendation by letter dated 12 October 1993 2/ from the President of the Council. The members of the Council invited the Secretary-General to submit a further report setting out in greater detail the proposed objectives and terms of reference of such a team, together with detailed plans for its dispatch and an estimate of the resources required. In accordance with that request, the Secretary-General submitted his report on 27 October 1993. 3/

4. An addendum 4/ to the report 3/ dealing with financial implications of 20 military liaison officers was submitted by the Secretary-General on 3 November 1993. It was estimated that the total cost of the operation for a six-month period would amount to $1,060,000 gross and would include the Chief Military Liaison Officer, 2 international and 13 locally recruited civilian support staff. The estimates had been prepared on the assumption that any air transportation requirements within Cambodia would be provided free of charge by the Government of Cambodia.

5. With regard to the method of financing, the Secretary-General indicated in paragraph 3 of the addendum to his report that, should the Security Council decide on the establishment in Phnom Penh of a team of 20 military liaison officers, he would recommend to the General Assembly that the costs relating thereto should be considered an expense of the Organization to be borne by Member States, in accordance with Article 17, paragraph 2, of the Charter of the United Nations, and that the assessments to be levied on Member States should be credited to a special account to be established for that purpose.

6. The Security Council, by its resolution 880 (1993) of 4 November 1993, decided to establish a team of 20 military liaison officers for a single period of six months with a mandate to report on matters affecting security in Cambodia, to maintain liaison with the Government of Cambodia and to assist the Government in dealing with residual military matters relating to the Paris

Agreements. The Military Liaison Team became operational on 15 November 1993 and will, therefore, complete its mandate on 15 May 1994.

7. In a letter dated 16 November 1993 addressed to the President of the Security Council, 5/ the Secretary-General, having completed the necessary consultations, proposed to form the Military Liaison Team of 20 Military Liaison Officers from contributions offered by 15 nations. They are: Austria, Bangladesh, Belgium, China, France, India, Indonesia, Malaysia, New Zealand, Pakistan, Poland, the Russian Federation, Singapore, Thailand and Uruguay. In the same letter, the Secretary-General further proposed, with the consent of the Council, the appointment of Col. A. N. M. Muniruzzaman (Bangladesh) as the Chief Military Liaison Officer.

8. In a letter dated 16 November 1993, 6/ the President of the Security Council informed the Secretary-General that the members of the Council agreed with the proposals contained in his letter of 16 November 1993. 5/

## II. STRUCTURE OF THE UNITED NATIONS MILITARY LIAISON TEAM IN CAMBODIA

9. The Military Liaison Team is headed by a Chief Military Liaison Officer designated by the Secretary-General with the consent of the Security Council. He reports to the Secretary-General, who informs the Security Council about the activities of the team. All matters that may affect the nature and the continued effective functioning of the team also will be reported to the Security Council for its decision.

10. The team is to be based in Phnom Penh and will maintain close and regular liaison with the Government and the Royal Cambodian Armed Forces on matters affecting security in Cambodia.

11. The liaison officers are assisted by 2 international and 13 locally recruited civilian support staff. The bulk of the logistic equipment required by the team is drawn from the existing resources of the United Nations Transitional Authority in Cambodia.

12. In paragraph 33 of his report of 26 August 1993 to the Security Council, 7/ the Secretary-General indicated his intention to establish in Phnom Penh an integrated office in order to ensure effective coordination, in close consultation with the Government of Cambodia, of the full range of civilian activities that will be undertaken by various agencies of the United Nations system in Cambodia. The Secretary-General believes that it would seem better to keep the short-term military activities of the liaison team separate from the long-term activities which will be coordinated through the integrated office.

13. The Chief Military Liaison Officer will maintain regular contact with the United Nations Resident Coordinator and, if so requested, advise him on matters related to the security of United Nations personnel operating in Cambodia. Administrative and logistic support services and resources will be shared in cases in which this would produce significant savings.

## III. INITIAL MEASURES AUTHORIZING COMMITMENTS FOR THE UNITED NATIONS MILITARY LIAISON TEAM IN CAMBODIA

14. In light of the urgent need to deploy 7 military liaison officers in the mission area and to provide payment of subsistence allowance to 20 for the first month of operations, resources amounting to $98,600 were required for these purposes.

15. Under the authority granted to the Secretary-General in paragraph 1 (a) of General Assembly resolution 46/187 of 20 December 1991 relating to unforeseen and extraordinary expenses, he is authorized to enter into commitments not exceeding $3 million in any one year of the biennium 1992-1993. As at 17 November 1993, of the $3 million, the Secretary-General had issued a total of 20 authorizations amounting to $2,996,400 for expenses relating to the maintenance of international peace and security. The balance of $3,600 available to the Secretary-General for entering into commitments was not sufficient to cover the interim expenditures of the United Nations Miliary Liaison Team in Cambodia.

16. The concurrence of the Advisory Committee on Administrative and Budgetary Questions was therefore sought to enter into commitments in the amount of $98,600 for travel costs and subsistence allowance. In a letter dated 10 December 1993 to the Secretary-General, the Advisory Committee concurred in the request to enter into commitments in an amount of $98,000 for the operation of the Military Liaison Team.

## IV. VOLUNTARY CONTRIBUTIONS

17. The Secretary-General hereby appeals to Member States to make advances, on a voluntary basis, to meet the initial expenses of the United Nations Military Liaison Team in Cambodia, pending formal action by the General Assembly. The Secretary-General also appeals to all Governments to consider making available voluntary contributions to support the operation.

## V. COST ESTIMATE OF THE UNITED NATIONS MILITARY LIAISON TEAM IN CAMBODIA FOR THE PERIOD FROM 15 NOVEMBER 1993 TO 15 MAY 1994

18. The total cost of the United Nations Military Liaison Team in Cambodia for the six-month period from 15 November 1993 to 15 May 1994 has been estimated at $910,400 gross ($872,100 net). The distribution of the cost estimate by budget-line item is shown in annex I and supplementary information thereon is presented in annex II. The proposed staffing table is shown in annex IV. Civilian staffing and related costs are shown in annex V.

## VI. FINANCIAL ADMINISTRATION

19. The Secretary-General recommends the establishment of a special account for the United Nations Military Liaison Team in Cambodia to be administered in accordance with financial regulation 6.6 for the purpose of accounting for income received and expenditure made in respect of the operation.

## VII. ACTION TO BE TAKEN BY THE GENERAL ASSEMBLY AT ITS FORTY-EIGHTH SESSION

20. The action that would be required in connection with the financing of the United Nations Military Liaison Team in Cambodia, inclusive of the amount of $98,000 authorized by the Advisory Committee on Administrative and Budgetary Questions, is the appropriation of the amount of $910,400 gross ($872,100 net) and the apportionment thereof to meet the cost of the operation for the six-month period from 15 November 1993 to 15 May 1994.

Notes

1/ S/26546.

2/ S/26570.

3/ S/26649.

4/ S/26649/Add.1.

5/ S/26773.

6/ S/26774.

7/ S/26360.

ANNEX I

Cost estimate of the United Nations Military Liaison Team in Cambodia for the period from 15 November 1993 to 15 May 1994

Summary statement

(in thousands of United States dollars)

| | Cost estimate |
|---|---|
| 1. Military personnel costs | |
| (a) Military liaison officers | |
| Mission subsistence allowance | 340.6 |
| Travel costs | 68.8 |
| Clothing and equipment allowance | 1.9 |
| Subtotal | 411.3 |
| (b) Military contingents | - |
| (c) Other costs pertaining to military personnel | |
| Contingent-owned equipment | - |
| Death and disability compensation | 100.0 |
| Subtotal | 100.0 |
| Total, line 1 | 511.3 |
| 2. Civilian personnel costs | |
| (a) Civilian police | - |
| (b) International and local staff | |
| International staff salaries | 89.3 |
| Local staff salaries | 16.8 |
| Consultants | - |
| Overtime | - |
| Common staff costs | 36.6 |
| Mission subsistence allowance | 56.1 |

| | | Cost estimate |
|---|---|---|
| | Travel to and from the Mission area | 16.5 |
| | Other official travel costs | 7.5 |
| | Subtotal | 222.8 |
| (c) | International contractual personnel | - |
| (d) | United Nations Volunteers | - |
| (e) | Government-provided personnel | - |
| (f) | Civilian electoral observers | - |
| | Total, line 2 | 222.8 |
| 3. | Premises/accommodation | |
| | Rental of premises | - |
| | Alterations and renovations to premises | - |
| | Maintenance supplies | - |
| | Maintenance services | - |
| | Utilities | 6.5 |
| | Construction/prefabricated buildings | - |
| | Total, line 3 | 6.5 |
| 4. | Infrastructure repairs | - |
| 5. | Transport operations | |
| | Purchase of vehicles | - |
| | Rental of vehicles | - |
| | Workshop equipment | - |
| | Spare parts, repairs and maintenance | 8.3 |
| | Petrol, oil and lubricants | 8.0 |
| | Vehicle insurance | 3.2 |
| | Total, line 5 | 19.5 |
| 6. | Air operations | - |
| 7. | Naval operations | - |

| | | Cost estimate |
|---|---|---|
| 8. | Communications | |
| | (a) Complementary communications | |
| | Communications equipment | - |
| | Spare parts and supplies | - |
| | Workshop and test equipment | - |
| | Commercial communications | 49.0 |
| | Subtotal | 49.0 |
| | (b) Main trunking contract | - |
| | Total, line 8 | 49.0 |
| 9. | Other equipment | - |
| 10. | Supplies and services | |
| | (a) Miscellaneous services | |
| | Audit services | - |
| | Contractual services | 5.0 |
| | Data-processing services | - |
| | Medical treatment and services | 25.0 |
| | Claims and adjustments | - |
| | Official hospitality | 1.5 |
| | Miscellaneous other services | 8.0 |
| | Subtotal | 39.5 |
| | (b) Miscellaneous supplies | |
| | Stationery and office supplies | 2.5 |
| | Miscellaneous supplies | 2.0 |
| | Subtotal | 4.5 |
| | Total, line 10 | 44.0 |
| 11. | Election-related supplies and services | - |
| 12. | Public information programme | - |
| 13. | Training programme | - |
| 14. | Mine-clearing programme | - |

| | | Cost estimate |
|---|---|---|
| 15. | Assistance for disarmament and demobilization | - |
| 16. | Air and surface freight | - |
| 17. | Integrated Management Information System | - |
| 18. | Support Account for Peace-keeping Operations | 19.0 |
| 19. | Staff assessment | 38.3 |
| | Gross total, lines 1-19 | 910.4 |
| 20. | Income from staff assessment | (38.3) |
| | Net total | 872.1 |
| 21. | Voluntary contributions in kind | - |
| | Total resources | 872.1 |

ANNEX II

Cost estimates of the United Nations Military Liaison Team in Cambodia for the period from 15 November 1993 to 15 May 1994: Supplementary information

I. COST PARAMETERS

1. The cost estimates set out herein were calculated, where applicable, on the basis of the cost parameters indicated below.

(a) Mission subsistence allowance

2. Budgetary provision is made for the payment of subsistence allowance for both military and international civilian staff. From 15 to 30 November 1993, the applicable rate is $145 per day. With effect from 1 December 1993, the revised subsistence allowance rate of $95 has been applied in the calculations. The rates are subject to a supplement of 10 per cent for staff at the D-1 level.

(b) Travel cost to and from the mission area

3. The travel cost of military and civilian personnel to the mission area has been estimated at an average cost of $5,500 per person per round trip (basic air fare $2,400, subsistence allowance $320, terminal expenses $180, 10 kgs excess baggage $600 and 100 kgs unaccompanied baggage $2,000).

(c) Military liaison officers

4. Provision is made for mission subsistence allowance. Clothing and equipment allowance is based on the rate of $200 per person per annum, and travel to and from the mission area is provided for. No reimbursement is provided to Governments for national salaries and allowances.

(d) Civilian personnel costs

5. Salaries and staff costs of international staff are net of staff assessment and are based on standard rates for New York staff in the Professional category and above and the General Service category.

6. Salaries for locally recruited staff are based on the scale currently in effect for Phnom Penh.

## II. REQUIREMENTS

| | United States dollars |
|---|---|
| 1. Military personnel costs | |
| (a) Military liaison officers | |
| (i) Mission subsistence allowance | 340 600 |

7. Provision is made for mission subsistence allowance for 19 military liaison officers according to the deployment schedule indicated in annex III for a total of 3,458 person-days, based on the rates indicated in paragraph 2 above.

| | |
|---|---|
| (ii) Travel costs | 68 800 |

8. Provision is made for the round-trip travel of 6 military liaison officers and the return travel of 13 military liaison officers who were transferred from UNTAC to the liaison team, based on the rates indicated in paragraph 3 above.

| | |
|---|---|
| (iii) Clothing and equipment allowance | 1 900 |

9. Provision is made for the payment of clothing allowance to 19 military liaison officers based on a rate of $200 per person per annum.

| | |
|---|---|
| (b) Military contingents | - |

10. No provision is required under this heading.

| | |
|---|---|
| (c) Other costs pertaining to military personnel | 100 000 |

11. Provision is made for potential claims for death, injuries and disability based on two claims at an estimated cost of $50,000 per claim.

| | |
|---|---|
| 2. Civilian personnel costs | |
| (a) Civilian police | - |

12. No provision is required under this heading.

(b) International and local staff

13. The proposed staffing table is shown in annex IV. The calculations for civilian staff salaries and related costs are presented in annex V.

| | |
|---|---|
| (i) International staff salaries | 89 300 |

14. The estimate covers net salaries of 3 international staff (1 D-1 Chief Military Liaison Officer, 1 P-3 Administrative Officer and 1 GS Administrative Secretary) based on the rates indicated in paragraph 5 above.

(ii) Local staff salaries ..... 16 800

15. Provision is made for the salaries of 13 locally recruited staff (9 interpreters, 2 secretaries, 1 receptionist and 1 driver) based on the rates indicated in paragraph 6 above.

(iii) Consultants ..... -

16. No provision is required under this heading.

(iv) Overtime ..... -

17. No provision is required under this heading.

(v) Common staff costs ..... 36 600

18. Provision is made for common staff costs for international staff ($35,400) and local staff ($1,200).

(vi) Mission subsistence allowance ..... 56 100

19. Provision is made for payment of mission subsistence allowance to international staff based on a total of 543 person-days at the rates indicated in paragraph 2 above.

(vii) Travel to and from the mission area ..... 16 500

20. Provision is made for the round-trip travel of three international staff members to and from the mission area at the rates indicated in paragraph 3 above.

(viii) Other official travel costs ..... 7 500

21. This estimate provides for official travel between United Nations and the mission area as well as within the mission area.

(c) International contractual personnel ..... -

22. No provision is required under this heading.

(d) United Nations Volunteers ..... -

23. No provision is required under this heading.

(e) Government-provided personnel ..... -

24. No provision is required under this heading.

(f) Civilian electoral observers ..... -

25. No provision is required under this heading.

3. Premises/accommodation

Utilities ..... 6 500

26. Provision is made for utilities, including fuel and lubricants for the running of a 25 KVA generator 24 hours a day for six months ($6,000) and drinking water ($500).

4. Infrastructure repairs ..... -

27. No provision is required under this heading.

5. Transport operations

(a) Purchase of vehicles ..... -

28. The following vehicles will be drawn from UNTAC excess stock:

| Description | Quantity |
|---|---|
| Sedan, medium | 1 |
| Jeep, 4 x 4 | 6 |
| Minibus | 6 |
| Pick-up | 3 |
| Motorcycle | 4 |
| Total | 20 |

(b) Rental of vehicles ..... -

29. No provision is required under this heading.

(c) Workshop equipment ..... -

30. No provision is required under this heading.

(d) Spare parts, repairs and maintenance ..... 8 300

31. Provision is made for the purchase of spare parts, repairs and maintenance for 20 vehicles.

(e) Petrol, oil and lubricants ..... 8 000

32. Provision is made for petrol ($7,000), oil and lubricants ($1,000). It is assumed that each of the 16 vehicles will travel an average of 25 miles per day with a daily consumption of 1.7 gallons at a unit cost of $1.35 per gallon. It is assumed that each of the 4 motorcycles will travel an average of 20 miles per day with a daily consumption of .25 gallon at a unit cost of $1.35 per gallon. The requirements for oil and lubricants are estimated at 15 per cent of the cost of petrol.

(f) Vehicle insurance ..... 3 200

33. This estimate provides for the cost of third-party liability insurance to cover 16 vehicles for a period of six months at an estimated cost of $400 per vehicle per annum.

6. Air operations ..... -

34. No provision is required under this heading.

7. Naval operations ..... -

35. No provision is required under this heading.

8. Communications ..... 49 000

36. Provision is made for the rental of six mobile telephones for six months ($37,000). Provision is also made for the cost of commercial communications between New York and the mission area at an estimated cost of $2,000 per month ($12,000).

9. Other equipment ..... -

37. No provision is required under this heading.

10. Supplies and services

(a) Miscellaneous services

(i) Audit services ..... -

38. No provision is required under this heading.

(ii) Contractual services ..... 5 000

39. Provision is made for cleaning and security services, maintenance of office equipment and generator set.

(iii) Medical treatment and services ..... 25 000

40. Provision is made for medical services, including emergency travel to Bangkok, hospital treatment and confinement.

(iv) Claims and adjustments ..... -

41. No provision is required under this heading.

(v) Official hospitality ..... 1 500

42. Provision is made for hospitality to local dignitaries in the context of good will in the functions of the military liaison team.

(vi) Miscellaneous other services ..... 8 000

43. Provision is made for miscellaneous services, not covered elsewhere.

(b) Miscellaneous supplies

(i) Stationery and office supplies ..... 2 500

44. Provision is made for office supplies.

(ii) Miscellaneous supplies ..... 2 000

45. Provision is made for miscellaneous other supplies.

11. Election-related supplies and services ..... -

46. No provision is required under this heading.

12. Public information programme ..... -

47. No provision is required under this heading.

13. Training programme ..... -

48. No provision is required under this heading.

14. Mine-clearing programme ..... -

49. No provision is required under this heading.

15. Assistance for disarmament and demobilization ..... -

50. No provision is required under this heading.

16. Air and surface freight ..... -

51. No provision is required under this heading.

17. Integrated Management Information System ..... -

52. No provision is required under this heading.

18. Support Account for Peace-keeping Operations ..... 19 000

53. In accordance with the methodology proposed for the funding of posts authorized from the Support Account for Peace-keeping Operations, provision is made here based on 8.5 per cent of the total cost for salaries, common staff costs and travel of the civilian staff members in the mission area.

19. Staff assessment ..... 38 300

54. Staff costs have been shown on a net basis under budget line item 2 (b). The estimate under this heading represents the difference between gross and net emoluments, that is, the amount of staff assessment to which United Nations staff members are subject, in accordance with the Staff Regulations of the United Nations.

20. Income from staff assessment ..... (38 300)

55. The staff assessment requirement provided for under expenditure budget line item 19 has been credited to the Tax Equalization Fund established by the General Assembly in its resolution 973 A (X) of 15 December 1955. Member States are given credit in proportion to their rates of contribution to the United Nations Military Liaison Team in Cambodia budget.

21. Voluntary contributions in kind ..... -

56. Voluntary contributions in kind have not been provided to the United Nations Military Liaison Team in Cambodia.

ANNEX III

United Nations Military Liaison Team in Cambodia

Deployment schedule

| Staff | On board | From | To | Days | Person-days | Months | Person-months |
|---|---|---|---|---|---|---|---|
| Military liaison team | 13 | 15 Nov. '93 | 15 May '94 | 182 | 2 366 | 6.0 | 78.0 |
| | 6 | 15 Nov. '93 | 15 May '94 | 182 | 1 092 | 6.0 | 36.0 |
| Total | 19 | | | 364 | 3 458 | 12.0 | 114.0 |
| International staff | | | | | | | |
| D-1 | 1 | 15 Nov. '93 | 15 May '94 | 182 | 182 | 6.0 | 6.0 |
| P-3 | 1 | 15 Nov. '93 | 15 May '94 | 182 | 182 | 6.0 | 6.0 |
| General Service | 1 | 15 Nov. '93 | 15 May '94 | 182 | 182 | 6.0 | 6.0 |
| Total | 3 | | | 546 | 546 | 18.0 | 18.0 |
| Local | | | | | | | |
| Level 4 | 9 | 15 Nov. '93 | 15 May '94 | 182 | 1 638 | 6.0 | 54.0 |
| Level 3 | 3 | 15 Nov. '93 | 15 May '94 | 182 | 546 | 6.0 | 18.0 |
| Level 2 | 1 | 15 Nov. '93 | 15 May '94 | 182 | 182 | 6.0 | 6.0 |
| Total | 13 | | | 546 | 2 366 | 18.0 | 78.0 |

ANNEX IV

United Nations Military Liaison Team in Cambodia

Proposed staffing table

| Category | | Functional title | Number of posts |
|---|---|---|---|
| Professional category and above | | | |
| | D-1 | Chief Military Liaison Officer | 1 |
| | P-3 | Administrative Officer | 1 |
| General Service | | Administrative secretary | 1 |
| | | Total | 3 |
| Local staff | Level 4 | Interpreters | 9 |
| | Level 3 | Secretaries/receptionist | 3 |
| | Level 2 | Driver | 1 |
| | | Total | 13 |
| | | Grand total | 16 |

ANNEX V

United Nations Military Liaison Team in Cambodia

Civilian staff and related costs for the period from 15 November 1993 to 15 May 1994

(Thousands of United States dollars)

| Annual standard costs | | | | | | | | |
|---|---|---|---|---|---|---|---|---|
| Salary | Common staff costs | Staff assessment | Category level | Number of persons | Person-months | Salary | Common staff costs | Staff assessment |
| | | | International staff: | | | | | |
| 92.7 | 36.8 | 40.5 | D-1 | 1 | 6.0 | 46.4 | 18.4 | 20.3 |
| 60.9 | 24.2 | 21.2 | P-3 | 1 | 6.0 | 30.5 | 12.1 | 10.6 |
| | | | Subtotal | 2 | 12.0 | 76.9 | 30.5 | 30.9 |
| 34.1 | 13.5 | 12.5 | GS other level | 1 | 6.0 | 17.1 | 6.8 | 6.3 |
| | | | Subtotal | 1 | 6.0 | 17.1 | 6.8 | 6.3 |
| | | | Total, international | 3 | 18.0 | 94.0 | 37.3 | 37.2 |
| | | | Delayed recruitment (5%) | | | (4.7) | (1.9) | (1.9) |
| | | | Adjusted total, international | | | 89.3 | 35.4 | 35.3 |
| | | | Local staff: | | | | | |
| 2.9 | 0.2 | 0.5 | Level 4 | 9 | 54.0 | 13.1 | 0.9 | 2.3 |
| 2.4 | 0.2 | 0.4 | Level 3 | 3 | 18.0 | 3.6 | 0.3 | 0.6 |
| 1.9 | 0.2 | 0.3 | Level 2 | 1 | 6.0 | 1.0 | 0.1 | 0.2 |
| | | | Total, local | 13 | 78.0 | 17.7 | 1.3 | 3.1 |
| | | | Delayed recruitment (5%) | | | (0.9) | (0.1) | (0.1) |
| | | | Adjusted total, local | | | 16.8 | 1.2 | 3.0 |
| | | | Grand total | 16 | 96.0 | 106.1 | 36.6 | 38.3 |